

Missouri Department of Natural Resources



PUBLIC NOTICE

DRAFT MISSOURI STATE OPERATING PERMIT

DATE: June 9, 2006

In accordance with the state Clean Water Law, Chapter 644, RSMo, Clean Water Commission regulation 10 CSR 20-6.010, and the federal Clean Water Act, the applicants listed herein have applied for authorization to either discharge to waters of the state or to operate a no-discharge wastewater treatment facility. The proposed permits for these operations are consistent with applicable water quality standards, effluent standards and/or treatment requirements or suitable timetables to meet these requirements (see 10 CSR 20-7.015 and 7.031). All permits will be issued for a period of five years, unless noted otherwise in the Public Notice for that discharge.

On the basis of preliminary staff review and the application of applicable standards and regulations, the Missouri Department of Natural Resources (MDNR), as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions. The proposed determinations are tentative pending public comment.

Persons wishing to comment on the proposed permit conditions are invited to submit them in writing to the Department of Natural Resources, St. Louis Regional Office, 7545 South Lindbergh, Suite 210, St. Louis, Missouri 63125, ATTN: Thomas M. Siegel, Chief, Permits and Engineering. Please include the permit number in all comment letters.

Comments should be confined to the issues relating to the proposed action and permit(s) and the effect on water quality. The MDNR may not consider as relevant comments or objections to a permit based on issues outside the authority of the Clean Water Commission, (see Curdt v. Mo. Clean Water Commission, 586 S.W.2d 58 Mo. App. 1979).

All comments must be postmarked by July 9, 2006 or received in our office by 5:00 p.m. on July 12, 2006. The requirement of a signed document makes it impossible to accept email comments for consideration at this time. Comments will be considered in the formulation of all final determinations regarding the applications. If response to this notice indicates significant public interest, a public meeting or hearing may be held after due notice for the purpose of receiving public comment on the proposed permit or determination. Public hearings and/or issuance of the permit will be conducted or processed according to 10 CSR 20-6.020.

Copies of all draft permits and other information including copies of applicable regulations are available for inspection and copying at DNR's website, <http://www.dnr.mo.gov/env/wpp/wpcp-pn.htm>, or at the Department of Natural Resources, St. Louis Regional Office, 7545 S. Lindbergh, Suite 210, St. Louis, Missouri 63125, between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday.

Public Notice Date: June 9, 2006
Permit Number: MO-0121886
St. Louis Regional Office

FACILITY NAME AND ADDRESS	NAME AND ADDRESS OF OWNER
Lincoln Co. PWSD #1 WWTF Hwy 47, Winfield, MO 63389	Lincoln Co. PWSD #1 3451 South Hwy W Winfield, MO 63389
RECEIVING STREAM & LEGAL DESCRIPTION	TYPE OF DISCHARGE
Unnamed tributary to Bob's Creek SE ¼, SW ¼, Sec. 23, T49N, R1E, Lincoln County	Domestic (OP modification for new facility)

STATE OF MISSOURI
DEPARTMENT OF NATURAL RESOURCES
MISSOURI CLEAN WATER COMMISSION



MISSOURI STATE OPERATING PERMIT

In compliance with the Missouri Clean Water Law, (Chapter 644 R.S. Mo. as amended, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92nd Congress) as amended,

Permit No. MO-0121886

Owner: Lincoln County PWSD #1
Address: 3451 South Highway W, Winfield, MO 63389

Continuing Authority: Same as above
Address: Same as above

Facility Name: Lincoln County PWSD #1 WWTF
Facility Address: Hwy 47, Winfield, MO 63389

Legal Description: SE 1/4, SW 1/4, Sec. 23, T49N, R1E, Lincoln County
Latitude/Longitude: +38.98892/-90.87078

Receiving Stream: Unnamed tributary to Bob's Creek (U)
First Classified Stream and ID: Bob's Creek (C) (ID # 0035)
USGS Basin & Sub-watershed No.: 07110004 - 230005)

is authorized to discharge from the facility described herein, in accordance with the effluent limitations and monitoring requirements as set forth herein:

FACILITY DESCRIPTION

Outfall #001 – POTW - SIC #4952

Influent headworks/membrane bioreactor/aerobic digester/sludge land application.
Design population equivalent is 20,000.
Design flow is 1.5 MGD (5678 m³/d).
Design sludge production is 216 dry tons/year.

This permit authorizes only wastewater discharges under the Missouri Clean Water Law and the National Pollutant Discharge Elimination System; it does not apply to other regulated areas. This permit may be appealed in accordance with Section 644.051.6 of the Law.

Effective Date

Doyle Childers, Director, Department of Natural Resources
Executive Secretary, Clean Water Commission

Expiration Date

Mike Struckhoff, Director, St. Louis Regional Office

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS					PAGE NUMBER 2 of 6	
					PERMIT NUMBER MO-0121886	
The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The final effluent limitations shall become effective upon issuance and remain in effect until expiration of the permit. Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
(OUTFALL NUMBER AND EFFLUENT PARAMETERS)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
<u>Outfall #001</u>						
Flow	MGD	*		*	Daily	Totalizing Ultrasonic
Biochemical Oxygen Demand ₅ ***	mg/L		15	10	Once/week	Composite**
Total Suspended Solids***	mg/L		20	15	Once/week	Composite**
pH – Units	SU	****		****	Once/week	Grab
Ammonia as N (May 1 – Oct 31)	mg/L	3.7		1.9	Once/week	Grab
(Nov 1 – Apr 30)	mg/L	7.5		3.7	Once/week	Grab
Oil and Grease	mg/L	15		10	Once/week	Grab
Fecal Coliform (Note 1)	#/100 mL	1000		400	Once/week	Grab
MONITORING REPORTS SHALL BE SUBMITTED <u>QUARTERLY</u> ; THE FIRST REPORT IS DUE _____. THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.						
Whole Effluent Toxicity (WET) Test	% Survival	See Special Conditions			Once/year	24 hr. composite
MONITORING REPORTS SHALL BE SUBMITTED <u>ANNUALLY</u> ; THE FIRST REPORT IS DUE _____.						
B. STANDARD CONDITIONS						
IN ADDITION TO SPECIFIED CONDITIONS STATED HEREIN, THIS PERMIT IS SUBJECT TO THE ATTACHED Parts I, II & III STANDARD CONDITIONS DATED <u>October 1, 1980 and August 15, 1994</u> , AND HEREBY INCORPORATED AS THOUGH FULLY SET FORTH HEREIN.						

MO 780-0010 (8/91)

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (Continued)

- * Monitoring requirement only.
- ** A composite sample made up from a minimum of four grab samples collected within a 24-hour period with a minimum of two hours between each grab sample.
- *** This facility is required to meet a removal efficiency of 85% or more.
- **** pH is measured in pH units and is not to be averaged. The pH is limited to the range of 6.0 to 9.0 pH units.

Note 1 – Final limitations and monitoring requirements for Fecal Coliform and Total Residual Chlorine are applicable only during the recreational season from April 1 through October 31.

C. SPECIAL CONDITIONS

1. This permit may be reopened and modified, or alternatively revoked and reissued, to:
 - a. Comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a) (2) of the Clean Water Act, if the effluent standard or limitation so issued or approved:
 - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
 - (2) controls any pollutant not limited in the permit.
 - b. Incorporate new or modified effluent limitations or other conditions, if the result of a waste load allocation study, toxicity test or other information indicates changes are necessary to assure compliance with Missouri's Water Quality Standards.
 - c. Incorporate new or modified effluent limitations or other conditions if, as the result of a watershed analysis, a Total Maximum Daily Load (TMDL) limitation is developed for the receiving waters which are currently included in Missouri's list of waters of the state not fully achieving the state's water quality standards, also called the 303(d) list.

The permit as modified or reissued under this paragraph shall also contain any other requirements of the Clean Water Act then applicable.
2. All outfalls must be clearly marked in the field.
3. Permittee will cease discharge by connection to areawide wastewater treatment system within 90 days of notice of its availability.
4. Changes in Discharges of Toxic Substances.

The permittee shall notify the Director as soon as it knows or has reason to believe:

 - a. That any activity has occurred or will occur which would result in the discharge of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels:"
 - (1) One hundred micrograms per liter (100 µg/L);
 - (2) Two hundred micrograms per liter (200 µg/L) for acrolein and acrylonitrile; five hundred micrograms per liter (500 µg/L) for 2,5 dinitrophenol and for 2-methyl-4, 6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;
 - (3) Five (5) times the maximum concentration value reported for the pollutant in the permit application;
 - (4) The level established in Part A of the permit by the Director.
 - b. That they have begun or expect to begin to use or manufacture as an intermediate or final product or byproduct any toxic pollutant, which was not reported in the permit application.
 - c. That the effluent limit established in part A of the permit will be exceeded.
5. Report as no-discharge when a discharge does not occur during the report period.
6. Water Quality Standards.
 - a. Discharges to waters of the state shall not cause a violation of water quality standards rule under 10 CSR 20-7.031, including both specific and general criteria.
 - b. General Criteria. The following general water quality criteria shall be applicable to all waters of the state at all times including mixing zones. No water contaminant, by itself or in combination with other substances, shall prevent the waters of the state from meeting the following conditions:
 - (1) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses;
 - (2) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses;
 - (3) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses;
 - (4) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life;
 - (5) There shall be no significant human health hazard from incidental contact with the water;
 - (6) There shall be no acute toxicity to livestock or wildlife watering;
 - (7) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community;
 - (8) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247.

C. SPECIAL CONDITIONS (Continued)

7. Sludge and Biosolids Use For Domestic Wastewater Treatment Facilities
- Permittee shall comply with the pollutant limitations, monitoring, reporting, and other requirements in accordance with the attached permit Standard Conditions.
 - If sludge is not removed by a contract hauler, permittee is authorized to land apply biosolids. Permit Standard Conditions, Part III shall apply to the land application of biosolids. Permittee shall notify the department at least 180 days prior to the planned removal of biosolids. The department may require submittal of a biosolids management plan for department review and approval as determined appropriate on a case-by-case basis.
8. Whole Effluent Toxicity (WET) tests shall be conducted as follows:

SUMMARY OF WET TESTING FOR THIS PERMIT				
OUTFALL	A.E.C. %	FREQUENCY	SAMPLE TYPE	MONTH
001	100%	Once/year	Grab	July

a. Test Schedule and Follow-Up Requirements

- Perform a SINGLE-dilution test in the months and at the frequency specified above. For tests which are successfully passed, submit test results USING THE DEPARTMENT'S WET TEST REPORT FORM #MO-780-1899 along with complete copies of the test reports as received from the laboratory, including copies of chain-of-custody forms within 30 calendar days of availability to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102. If the effluent passes the test, do not repeat the test until the next test period.
 - For discharges of stormwater, samples shall be collected within three hours from when discharge first occurs.
 - Samples submitted for analysis of stormwater discharges shall be collected as a grab.
 - For discharges of non-stormwater, samples shall be collected only when precipitation has not occurred for a period of forty-eight hours prior to sample collection. In no event shall sample collection occur simultaneously with the occurrence of precipitation excepting for stormwater samples.
 - A twenty-four hour composite sample shall be submitted for analysis of non-stormwater discharges.
 - Upstream receiving water samples, where required, shall be collected upstream from any influence of the effluent where downstream flow is clearly evident.
 - Samples submitted for analysis of upstream receiving water may be collected as either a grab or twenty-four-hour composite as appropriate to the nature of the discharge.
 - Chemical and physical analysis of the upstream control and effluent sample shall occur immediately upon being received by the laboratory, prior to any manipulation of the effluent sample beyond preservation methods consistent with federal guidelines for WET testing that are required to stabilize the sample during shipping.
 - Any and all chemical or physical analysis of the effluent sample performed in conjunction with the WET test shall be performed at the 100% Effluent concentration in addition to analyses performed upon any other effluent concentration.
 - All chemical analyses included in the Missouri Department of Natural Resources WET test report form #MO-780-1899 shall be performed and results shall be recorded in the appropriate field of the report form.
 - Where flow-weighted composite sample is required for analysis, the samples shall be composited at the laboratory where the test is to be performed.
 - Where in stream testing is required downstream from the discharge, sample collection shall occur immediately below the established Zone of Initial Dilution in conjunction with or immediately following a release or discharge.
 - Samples submitted for analysis of downstream receiving water may be collected as either a grab or twenty-four-hour composite as appropriate to the nature of the discharge.
 - All instream samples, including downstream samples, shall be tested for toxicity at the 100% concentration in addition to any other assigned AEC for in-stream samples.
- All failing test results along with complete copies of the test reports as received from the laboratory, INCLUDING THOSE TESTS CONDUCTED UNDER CONDITION (3) BELOW, shall be reported to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the availability of the results.

C. SPECIAL CONDITIONS (Continued)

- (3) If the effluent fails the test, a multiple dilution test shall be performed within 30 calendar days and biweekly thereafter, until one of the following conditions are met:
 - (a) **THREE CONSECUTIVE MULTIPLE-DILUTION TESTS PASS.** No further tests need to be performed until next regularly scheduled test period.
 - (b) **A TOTAL OF THREE MULTIPLE-DILUTION TESTS FAIL.**
 - (4) Failure of at least two multiple-dilution tests during any period of accelerated monitoring violates the permit narrative requirement for aquatic life protection.
 - (5) The permittee shall submit a **CONCISE** summary of all test results for the test series to the **WATER PROTECTION PROGRAM**, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the third failed test.
 - (6) Additionally, the following shall apply upon failure of the third **MULTIPLE DILUTION** test: A toxicity identification evaluation (TIE) or toxicity reduction evaluation (TRE) is automatically triggered. The permittee shall contact **THE WATER PROTECTION PROGRAM** within 14 calendar days from availability of the test results to ascertain as to whether a TIE or TRE is appropriate. The permittee shall submit a plan for conducting a TIE or TRE to the **WATER PROTECTION PROGRAM** within 60 calendar days of the date of DNR's direction to perform either a TIE or TRE. This plan must be approved by DNR before the TIE or TRE is begun. A schedule for completing the TIE or TRE shall be established in the plan approval.
 - (7) Upon DNR's approval, the TIE/TRE schedule may be modified if toxicity is intermittent during the TIE/TRE investigations. A revised WET test schedule may be established by DNR for this period.
 - (8) If a previously completed TIE has clearly identified the cause of toxicity, additional TIEs will not be required as long as effluent characteristics remain essentially unchanged and the permittee is proceeding according to a DNR approved schedule to complete a TRE and reduce toxicity. Regularly scheduled WET testing as required in the permit, without the follow-up requirements, will be required during this period.
 - (9) When WET test sampling is required to run over one DMR period, each DMR report shall contain a copy of the Department's WET test report form that was generated during the reporting period.
 - (10) Submit a concise summary in tabular format of all test results with the annual report.
- b. **PASS/FAIL procedure and effluent limitations:**
- (1) To pass a single-dilution test, mortality observed in the AEC test concentration shall not be significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the upstream receiving-water control sample. Where upstream receiving water is not available mortality observed in the AEC test concentration shall not be significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the laboratory control. The appropriate statistical tests of significance shall be consistent with the most current edition of METHODS FOR MEASURING THE ACUTE TOXICITY OF EFFLUENTS AND RECEIVING WATERS TO FRESHWATER AND MARINE ORGANISMS or other Federal guidelines as appropriate or required.
 - (2) To pass a multiple-dilution test:
 - (A) For facilities with a computed percent effluent at the edge of the zone of initial dilution, Allowable Effluent Concentration (AEC), **OF 30% OR LESS** the AEC must be less than three-tenths (0.3) of the LC_{50} concentration for the most sensitive of the test organisms; OR,
 - (B) For facilities with an AEC greater than 30% the LC_{50} concentration must be greater than 100%; AND,
 - (c) all effluent concentrations equal to or less than the AEC must be nontoxic. Mortality observed in all effluent concentrations equal to or less than the AEC shall not be significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the upstream receiving-water control sample. Where upstream receiving water is not available mortality observed in the AEC test concentration shall not be significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the laboratory control. The appropriate statistical tests of significance shall be consistent with the most current edition of METHODS FOR MEASURING THE ACUTE TOXICITY OF EFFLUENTS AND RECEIVING WATERS TO FRESHWATER AND MARINE ORGANISMS or other federal guidelines as appropriate or required. Failure of one multiple-dilution test may be considered an effluent limit violation.

C. SPECIAL CONDITIONS (Continued)

(3) Test Conditions

- (a) Test Type: Acute Static non-renewal
- (B) Test species: Ceriodaphnia dubia and Pimephales promelas (fathead minnow). Organisms used in WET testing shall come from cultures reared for the purpose of conducting toxicity tests and cultured in a manner consistent with the most current USEPA guidelines. All test animals shall be cultured as described in the most current edition of METHODS FOR MEASURING THE ACUTE TOXICITY OF EFFLUENTS AND RECEIVING WATERS TO FRESHWATER AND MARINE ORGANISMS.
- (c) Test period: 48 hours at the "Acceptable Effluent Concentration" (AEC) specified above.
- (d) When dilutions are required, upstream receiving stream water shall be used as dilution water. If upstream water is unavailable or if mortality in the upstream water exceeds 10%, "reconstituted" water will be used as dilution water. Procedures for generating reconstituted water will be supplied by the MDNR upon request.
- (e) Single-dilution tests will be run with:
- (f) Effluent at the AEC concentration;
- (g) 100% receiving-stream water (if available), collected upstream of the outfall at a point beyond any influence of the effluent; and
- (h) reconstituted water.
- (i) Multiple-dilution tests will be run with:
 - i. 100%, 50%, 25%, 12.5%, and 6.25% effluent, unless the AEC is less than 25% effluent, in which case dilutions will be 4 times the AEC, two times the AEC, AEC, 1/2 AEC and 1/4 AEC;
 - ii. 100% receiving-stream water (if available), collected upstream of the outfall at a point beyond any influence of the effluent; and
 - iii. reconstituted water.
- (j) If reconstituted-water control mortality for a test species exceeds 10%, the entire test will be rerun.
- (k) If upstream control mortality exceeds 10%, the entire test will be rerun using reconstituted water as the dilutant.

SUMMARY OF TEST METHODOLOGY FOR WHOLE-EFFLUENT TOXICITY TESTS

Whole-effluent-toxicity test required in NPDES permits shall use the following test conditions when performing single or multiple dilution methods. Any future changes in methodology will be supplied to the permittee by the Missouri Department of Natural Resources (MDNR). Unless more stringent methods are specified by the DNR, the procedures shall be consistent with the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms.

Test conditions for Ceriodaphnia dubia:

Test duration:	48 h
Temperature:	25 ± 1°C Temperatures shall not deviate by more than 3°C during the test.
Light Quality:	Ambient laboratory illumination
Photoperiod:	16 h light, 8 h dark
Size of test vessel:	30 mL (minimum)
Volume of test solution:	15 mL (minimum)
Age of test organisms:	<24 h old
No. of animals/test vessel:	5
No. of replicates/concentration:	4
No. of organisms/concentration:	20 (minimum)
Feeding regime:	None (feed prior to test)
Aeration:	None
Dilution water:	Upstream receiving water; if no upstream flow, synthetic water modified to reflect effluent hardness.
Endpoint:	Pass/Fail (Statistically significant Mortality when compared to upstream receiving water control or synthetic control if upstream water was not available at $p \leq 0.05$)
Test acceptability criterion:	90% or greater survival in controls

Test conditions for Pimephales promelas:

Test duration:	48h
Temperature:	25 ± 1°C Temperatures shall not deviate by more than 3°C during the test.
Light Quality:	Ambient laboratory illumination
Photoperiod:	16 h light/ 8 h dark
Size of test vessel:	250 mL (minimum)
Volume of test solution:	200 mL (minimum)
Age of test organisms:	1-14 days (all same age)
No. of animals/test vessel:	10
No. of replicates/concentration:	4 (minimum) single dilution method 2 (minimum) multiple dilution method
No. of organisms/concentration:	40 (minimum) single dilution method 20 (minimum) multiple dilution method
Feeding regime:	None (feed prior to test)
Aeration:	None, unless DO concentration falls below 4.0 mg/L; rate should not exceed 100 bubbles/min.
Dilution water:	Upstream receiving water; if no upstream flow, synthetic water modified to reflect effluent hardness.
Endpoint:	Pass/Fail (Statistically significant Mortality when compared to upstream receiving water control or synthetic control if upstream water was not available at $p \leq 0.05$)
Test Acceptability criterion:	90% or greater survival in controls

Date of Fact Sheet: June 1, 2006

Date of Public Notice: June 9, 2006

NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES) PERMIT
FACT SHEET

This Fact Sheet explains the applicable regulations, rationale for development of this permit and the public participation process.

NPDES PERMIT NUMBER: MO-0121886

FACILITY NAME: Lincoln County PWSD #1 WWTF

OWNER NAME: Lincoln County PWSD #1

LOCATION: SE ¼, SW ¼, Sec. 23, T49N, R1E, Lincoln County:

RECEIVING STREAM: Unnamed tributary to Bob's Creek

FACILITY CONTACT PERSON: Charlie McLeod TELEPHONE: (636) 528-8919

FACILITY DESCRIPTION AND RATIONAL

The proposed treatment facility will replace the existing three-cell facultative lagoon and will be an advanced membrane bioreactor (MBR) wastewater treatment system designed to treat 1.5 million gallons/day. The existing three-cell lagoon will be closed after the new facility becomes operational. Part of the three-cell lagoon will be used for sludge storage to hold sludge for up to 120 days during times when land application is not feasible.

As the MBR treatment system is considered capable of effectively blocking fecal coliform organisms from being discharged, no active disinfection system will be provided. Effluent limitations contained in this permit were derived from a Water Quality Review Sheet issued by the MDNR Water Pollution Program dated May 23, 2006. The discharge from the proposed treatment facility will be to an unnamed tributary to Bob's Creek, which flows south and then east to the Mississippi River.

This permit will be issued for a period of five years.

LOCATION MAP

